Artisanal or Industrial Conflict Minerals?
Evidence from Eastern Congo

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Existing research suggests a strong link between mining and local conflict but makes no distinction between artisanal and industrial mining. We exploit variation in mineral prices and the granting of industrial mining concessions to investigate how the mode of extraction affects conflict in Eastern Congo. Rising mineral prices increase battles over artisanal mines, indicating competition between armed groups. This effect is much less pronounced for industrial mining. Moreover, the expansion of industrial mining decreases battles, suggesting that companies can secure their concessions. Such expansion does, however, trigger riots, and when it crowds out artisanal mining, also increases violence against civilians and looting. In line with case-study evidence, these negative effects only materialize when industrial mining companies expand their activities from the research to the production phase.
For many countries, resources have turned out to be a curse rather than a blessing (e.g. Collier and Hoeffler 1998, 2004; Fearon and Laitin 2003; Fearon 2005; M. Humphreys 2005; Ross 2006; Lujala 2010). Resources seem to be cursed also at the subnational level, with local mineral extraction shown to increase the risk of local conflict (Berman et al., 2017). However, to date, we know very little about how different modes of mineral extraction relate to local conflict.

There are two main ways to extract minerals: artisanal mining (ASM) and industrial large-scale mining (LSM). ASM refers to a largely manual mode of extraction, practiced by individuals, groups or communities.\(^1\) LSM refers to a mechanized mode of production, practiced by large, often international, companies. These forms of mineral extraction are very different. ASM provides working opportunities for millions of families around the world. In contrast, LSM is highly capital-intensive (World Bank, 2009). Furthermore, while ASM is intimately connected with the livelihoods of local communities, LSM may disrupt local communities and generally only has weak forward and backward linkages with the local economy (Banchirigah, 2008; Carstens and Hilson, 2009). Finally, ASM activities are often controlled and taxed by local elites (or warlords). Companies that undertake LSM activities, on the other hand, often maintain close relations with national elites (Geenen, 2014). Because of these differences, ASM and LSM are likely to relate very differently to conflict.

\(^1\) The term ASM incorporates both artisanal and small-scale mining. In small-scale mining, mineral extraction is partly mechanized and may involve small companies. In this study, the abbreviation ASM refers to artisanal mining only.
This study uses subnational data to investigate how artisanal and industrial mining affect local conflict in the Democratic Republic of Congo (DRC). We build on detailed, geo-referenced information on 2,026 artisanal mining sites, 3,696 industrial mining concessions and 6,542 conflict events in Eastern Congo. Among the conflict events, we distinguish between battles between armed groups, violence against and looting of civilians, as well as riots. The units of observation are 25x25 kilometer grid cells, and we exploit within-cell variations over time. Our empirical strategy takes advantage of two sources of variation that affected the Congolese mining sector between 2004 and 2015. First, we exploit variations in world mineral prices, providing us with variation to the value of Congolese mining sites. Second, the introduction of a new DRC Mining Code and Mining Regulations led to a surge in the granting of industrial mining concessions. Below, we will discuss in detail how both types of variation can be taken as exogenous.

We would like to highlight two sets of results. First, exploiting variation in world mineral prices, we find that a rise in the value of artisanal mining sites increases the incidence of battles between armed actors, violence against civilians and looting. In sharp contrast, a rise in the value of industrial mining concessions has little to no significant impact on local-level conflict. We interpret the former result as a rapacity effect: armed actors intensify their fighting efforts

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2 The period under study is dictated by the availability of data on mining. We start the analysis in 2004 because we lack reliable information on mining activities before the end of the two Congo wars (1996-1998 and 1998-2003). We end in 2015, because our most recent data on mining covers the period up to and including 2015.
over the increased value of the ASM extraction sites. The absence of the effect for LSM suggests that companies are able to protect their concession against rapacious armed groups.

Our second set of results relates to the expansion of LSM. Here we obtain three distinct results. First, in line with a protection effect, we find that the expansion of industrial mining decreases the incidence of battles between armed actors. Second, the expansion of industrial mining triggers an increase in riots, which most likely reflects responses by local communities who are often adversely affected by such expansions. Finally, we find that an expansion of industrial mining into areas already in use for artisanal mining increases incidences of violence against civilians and looting. Here, our interpretation is that groups who previously profited from artisanal mining, notably artisanal miners (as workers) and armed actors (as taxers), turn to alternative sources of finance by looting and attacking civilians. This is akin to an opportunity cost and crime displacement effect, respectively. Note that these three LSM-related impacts on conflict only materialize when companies expand their activities from the research to the production phase. LSM research activities are not found to be significantly associated with local conflict events.

Our study adds to a large empirical literature that has investigated the nexus between natural resources and conflict. The majority of these studies have examined the variation in resources and conflict across countries (e.g. Collier and Hoeffler 1998, 2004; Fearon and Laitin 2003; Fearon 2005; M. Humphreys 2005; Ross 2006; Lujala 2010) or used panel data with country fixed effects to examine intertemporal variations at the country-level (e.g. Bazzi and Blattman
These studies are not able to account for within-country heterogeneity. This is an important gap because natural resources and conflict events tend to be clustered in space and are often concentrated in particular areas within a country. In response, a small but growing literature has used subnational data to study the relationship between natural resources and conflict (Angrist and Kugler, 2008; Berman et al., 2017; Dube and Vargas, 2013; Maystadt et al., 2014; Sanchez de la Sierra, 2017). To identify causal effects, these studies have exploited exogenous variation in international commodity prices to estimate how conflict was differentially impacted across areas where these commodities are produced or extracted. Berman et al. (2017), for instance, use spatially disaggregated data for all of Africa between 1997 and 2010 to show that an increase in mineral prices increases the incidence of conflict around industrial mining concessions.

Our study makes two contributions to the existing literature. First, in contrast to previous studies, our data allow us to distinguish between artisanal and industrial mining. This is important. Berman et al. (2017), for example, explore the impact of a rise in the value of large-scale mining sites. However, since ASM and LSM activities tend to be spatially clustered, their findings may be driven by artisanal, rather than industrial mining. The authors acknowledge this: “the RMD [Raw Material Data] dataset does not survey small-scale (potentially illegally operated) mines. Because of spatial clustering of mineral deposits, our main explanatory variable must be interpreted as a proxy for the extraction area of a given mineral rather than
as coding for a specific RMD-referenced mine.” (Berman et al., 2017, p. 1577). We find that once we also take into account changes to the value of artisanal mines, a rise in the value of industrial mining concessions has little to no effect on local conflict, and conflict dynamics are driven by artisanal mining.

Second, while most studies have focused solely on the impact of changes in the value of mining sites, our data allow us to also study the impact of the expansion of industrial mining sites. By studying a period in which industrial mining dramatically expands, and dislocates both local communities and artisanal miners, we can shed light on another dimension of the mining-conflict nexus. In particular, by documenting an increase in riots, violence against civilians and looting in the wake of an industrial mining expansion, we add a quantitative analysis to a largely qualitative literature that highlights the tenuous relationship of industrial mining expansions with local communities and artisanal miners.\(^4\)

In terms of policy, these contributions meet an important social question of relevance for many developing countries. In the DRC, as well as in many other developing countries, the policy pendulum has been swinging back and forth between both modes of mineral extraction (Campbell, 2009). The pendulum’s movements are influenced by national interests and world mineral prices, but also by policy advice of international institutions such as the World Bank and the IMF. Often this advice is based on criteria related to economic efficiency and does not take wider political economy considerations into account. Acemoglu and Robinson (2013, p.

\(^4\) E.g. Banchirigah (2008); Bush (2009); Carstens and Hilson (2009); Geenen (2013); Hilson and Yakovleva (2007); Kilosho Buraye et al. (2017); van Puijenbroeck and Schouten (2013).
fittingly state that “politics is largely absent from the scene”. They argue that economic policies should take into account potential backlashes from political factors. After all, a mineral resource curse may depend more on the political consequences of how mineral extraction is structured, rather than on whether the extraction is organized efficiently from an economic point of view (Acemoglu and Robinson, 2013, pp. 179–181). The results of this study may help to bring politics onto the scene.

The remainder of the paper is structured as follows. In the next section, we present a brief overview of related literature. Section II anchors our study in the Congolese context and Section III presents the data. We present the estimating equations and identification strategy in Section IV, while Section V presents the results. Section VI provides an overview of robustness checks and Section VII concludes.

I. Related literature

To examine how artisanal and industrial mining relate to conflict, we exploit variation in world mineral prices and the expansion of industrial mining. These analyses are guided by a number of well-established theories and recent studies. We present an overview below.

A. Mineral Prices and Conflict

How may an increase in mineral prices affect local-level conflict? Economic theory yields two opposite predictions. On the one hand, an increase in the value of mineral deposits may incentivize armed actors to engage in violent appropriation, as there are larger spoils to be made from fighting (Grossman, 1999; Hirshleifer, 1991; Olsson, 2007). This so-called rapacity effect
predicts that armed actors will intensify or re-allocate their fighting efforts to locations where resource rents can be extracted. Berman et al. (2017), for instance, show that an increase in mineral prices increased local-level conflict near industrial mining concessions throughout Africa. On the other hand, a price increase can also reduce conflict by increasing the opportunity cost to fight. This opportunity cost effect predicts that an increase in wages will draw labor away from criminal activities and rebellion (Becker, 1968; Grossman, 1991). Collier and Hoeffler (2004, 1998), for example, find that the risk of conflict is reduced the higher is the income foregone in rebellion.

An increase in mineral prices may thus increase both the returns to conflict and the opportunity cost of conflict. Which effect dominates depends on whether the value of lootable wealth goes up by more or less than wages (Dal Bó and Dal Bó, 2011). Since offsetting wage-effects are larger for commodities that are relatively more labor-intensive, Dal Bó and Dal Bó (2011) predict that the opportunity cost effect dominates for labor-intensive commodities, and the rapacity effect for capital-intensive commodities. Dube and Vargas (2013) offer empirical evidence from Colombia for these contrasting effects. They find that an increase in the price of oil (a capital-intensive commodity) exacerbates conflict, but that in the case of coffee (a labor-intensive commodity), conflict increases following a price decrease.

Bazzi and Blattman (2014) provide nuance and argue that the opportunity cost effect for labor-intensive commodities may be mitigated if those commodities are taxed by rebel groups. For instance, in their study on Columbia, Angrist and Kugler (2008) show that an increase in the price of coca (a labor-intensive commodity) did not translate to a similar increase in wages,
as the benefits were largely taxed away by combatants. Lootable wealth increased more than wages, and thus the rapacity effect dominated the opportunity cost effect and an increase in coca prices increased rather than decreased conflict.

Relatedly, Ross (2003) argues that rebel groups are more likely to benefit from labor-intensive commodities than from capital-intensive commodities, exactly because the former have a higher ‘lootability’, which he defines as the ease by which they can be extracted by small groups of unskilled workers. According to this definition, mineral deposits that can be mined in an artisanal way are classified as ‘lootable’, while deep-shaft minerals suitable for industrial mining are classified as ‘unlootable’. Based on evidence from 15 case studies, Ross (2003) argues that rebel groups are more likely to benefit from lootable resources, since any actor that controls the surroundings of the extraction site may use it for funding. In sum, the lootability of labor-intensive commodities erodes the opportunity cost effect.

Drawing on these insights, the first part of our analysis investigates how variation in world mineral prices affects local level conflict in the vicinity of both artisanal and industrial mining sites in Eastern Congo.

B. Expansion of Large-Scale Mining and Conflict

How may the expansion of industrial mining affect local conflict? Maystadt et al. (2014) study how the granting of industrial mining permits impacts conflict. The authors develop a model in which conflict negatively affects the profitability of mining activities, which gives mining companies incentives to keep fighting away from their concession. The authors label
this dynamic the protection effect. Using data from the DRC, they find evidence in support of this effect: granting industrial mining permits increases conflict, but not in the vicinity of the mining concession.

This study extends Maystadt et al. (2014) in three important ways. First, like Berman et al. (2017), Maystadt et al. (2014) only explore the impact of industrial mining. In contrast, we show that it is of central importance to also consider artisanal mining and the interaction between both types of mineral extraction to understand conflict. Second, Maystadt et al. (2014) do not distinguish between permits for LSM research or production. As we will discuss in detail below, these two phases of industrial mining are distinct and have very different implications for conflict. Third, Maystadt et al. (2014) explore the impact of industrial mining on an aggregate measure of conflict events. However, there are good reasons to believe that different types of conflict may be differently affected by the presence and expansion of industrial mining. Instead of looking at aggregate conflict, we distinguish between four types of conflict: riots, battles between armed actors, violence against civilians and looting of civilians.

Riots are relevant to study in this context, since evidence from case studies in Sub-Saharan Africa indicates that the expansion of large-scale mining is associated with community dislocation and the halting of artisanal mining activities. The resulting discontent can boil over into protests and riots. It is also relevant to study how armed actors interact with each other and civilians. In the DRC, various armed actors profit from artisanal mining activities (see Section

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5 A qualitative literature investigates the expansion of LSM in various African countries, particularly in Ghana (Banchirigah, 2008; Bush, 2009; Hilson and Yakovleva, 2007), Tanzania (Carstens and Hilson, 2009) and the DRC (Geenen, 2013; Kilosho Buraye et al., 2017; van Puijenbroeck and Schouten, 2013).
II). The arrival of industrial mining affects these profits, and thus the behavior of these actors. Parker and Vadheim (2017), for instance, model the behavior of armed actors in the DRC by building on (Olson, 1993) ‘stationary bandit’ metaphor. According to the metaphor, armed groups fill the power vacuum left by an absent state, establish a monopoly on violence and, in return for taxes, offer protection against violence, including their own. When the profitability of the ASM activities that they are taxing is negatively affected, stationary bandits look for other sources of income, possibly turning into ‘roving bandits’; e.g. by looting and pillaging civilians or by engaging in battles with other armed actors over more profitable mining sites (Laudati, 2013; Parker and Vadheim, 2017; Seay, 2012).

II. Mining and Conflict in Eastern Congo

A. Context

The DRC is a textbook case when it comes to the resource curse. Its untapped deposits of raw minerals are estimated to be worth US$24 trillion (UNEP, 2011), but the majority of its population is dismally poor, mainly because of war and political mismanagement. This study focusses on Eastern Congo, which consists of the eleven provinces highlighted in Panel A of Figure 1. This part of the country is home to a large number of artisanal mining sites and industrial mining concessions. Eastern Congo was also home to the start of the First and Second Congo Wars (1996-1997 and 1998-2003). The latter directly involved eight African nations

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6 Both wars are described and discussed at length in, among others, Autesserre (2010), Reyntjens (2010), and Stearns (2011).
and 25 armed groups, and has been named the deadliest war in modern African history (IRC, 2007). Despite the formal end to the war in July 2003, much of Eastern Congo continues to experience conflict.

During the colonial period, mineral deposits in the DRC were mined industrially. Artisanal mining became more popular after 1982 when Mobutu liberalized the exploitation and trade in minerals. This liberalization was presented as a way for Congolese nationals to benefit from their country’s natural resources (Geenen, 2014). In response, an increasing number of artisanal miners started extracting minerals using simple hand tools such as hammers and picks. During the two Congo wars, ASM continued to expand but LSM came to a standstill. Presently, ASM is an important livelihood strategy. The World Bank (2008, 56) puts employment in DRC’s artisanal mining sector in the range of 0.8 to 2 million individuals. Using an average of four to five dependents for each miner, this implies that up to 10 million people, or 16 percent of DRC’s population, are dependent on artisanal mining for their livelihood (World Bank, 2008, p. 7).

The ASM-based livelihood, however, is under pressure. In 2002 and 2003, a new Mining Code and Mining Regulations were developed under the guidance of the World Bank and the IMF. The new Code and Regulations prioritized LSM for tax reasons and was therefore designed to attract international industrial mining companies (Mazalto, 2005). As a result, large-scale mining increased in importance and has been the major driver of DRC’s GDP

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7 Artisanal miners are largely able to escape official taxation. According to the World Bank (2008, 56): “when compared to official statistics of gold production […], it would appear that more than half of DRC gold production is smuggled out of the country.” The Code was revised in 2018, mainly with the objective to raise tax revenues for the Congolese State (Loi n°18/001 du 09 mars 2018 modifiant et complétant la Loi n° 007/2002 du 11 juillet 2002 portant Code minier).
growth (African Economic Outlook, 2014). In 2013, mineral rents accounted for an estimated 18.6% of GDP, up from 6.5% in 2006 and 0.2% in 2002 (World Bank, 2016). Concurrently, government revenue from the minerals sector increased, reaching a record high of US$1.4 billion in 2011, corresponding to about 10% of total government revenue (EITI, 2014).

Although the Mining Code recognizes ASM as a valid production mode, it specifies that artisanal activities should take place in clearly demarcated Artisanal Exploitation Zones (AEZ). In practice, very few AEZs were created and the Code includes a provision to close them down if “a new deposit which does not lend itself to artisanal mining has been discovered”. Consequently, industrial mining companies legally have the upper hand, while artisanal mining largely takes place outside the state’s regulatory framework.

Artisanal mining in Eastern Congo does not only involve miners. In about 56% of ASM sites, armed actors are present on a permanent or regular basis (Weyns et al., 2016). The Congolese army is present in 38% of ASM sites, while in 25% of sites the armed presence consists of various rebel groups and local self-defense militias (“Mai-Mai groups”). These armed actors profit from ASM through illegal taxation. They also undertake other activities for income, such as trading minerals and commodities (such as beer, cigarettes, cannabis or palm oil), forcing artisanal miners to work for them, and looting villagers.

8 FDI to DRC increased from 1.6% of GDP in 2002 to 11% in 2007 (World Bank, 2016).
9 DRC Mining Code 2002, Title 4, Chapter 1, Article 110.
10 For detailed information on armed actors in Eastern Congo see e.g. Stearns (2013a, 2013b), Stearns and Vogel (2015), Vlassenroot (2013) and Vogel and Mvano (2016).
11 E.g. Global Witness (2016); Laudati (2013); Schouten et al. (2017); Seay (2012); Weyns et al. (2016).
Case study evidence suggests that industrial mining activities in Congo are also associated with conflict, but less so related to armed actors and more so related to tensions with local communities. To protect their investments from armed actors, industrial mining companies in Eastern Congo tend to have a strong security apparatus. Besides their own private security forces, they are known to receive backing from the Congolese government and may count on armed support from the Congolese army and the mining police (Geenen, 2014, 2013; Kilosho Buraye et al., 2017). In addition, there are cases where mining companies cooperate directly with rebel groups in return for protection (Global Witness, 2016; Human Rights Watch, 2005).

While violence by armed actors in LSM sites is limited, qualitative research has documented that confrontations between mining companies and local communities are commonplace (Geenen, 2013; Kilosho Buraye et al., 2017; van Puijenbroeck and Schouten, 2013). They occur at a specific tilting moment in the industrial activities, i.e. the transition from research to production activities. The first step for a mining company to operate in the DRC is to obtain a research permit, which gives the holder the right to carry out mineral exploration works. During the research phase, communities residing within the boundaries of the concession can generally remain where they are, and artisanal mining is still tolerated. In order to extract minerals, the company needs to transform its research permit into a production permit. When a company moves to the production phase, local communities often have to be relocated, and artisanal miners have to cease their activities. Local communities and artisanal miners in response often (violently) defend their ‘customary right’ to occupy the land and dig for minerals.
B. Sources of Variation

To examine how artisanal and industrial mining relate to local conflict, this study exploits two sources of variation that affected the Congolese mining sector between 2004 and 2015.

First, we make use of variation in world mineral prices. The main minerals extracted in Eastern Congo are tin, tungsten and tantalum – often referred to as the 3Ts – and gold. On average, the world prices of these minerals tripled over the period under study (see Panel A of Figure 2). A troy ounce of gold, for instance, was on average valued at $326 in 2004, while it was worth $1,160 in 2015 in constant 2015 US dollars. This boom in mineral prices is generally explained by an increasing demand in emerging economies, particularly China (Canuto, 2014; Humphreys, 2010). As mineral traders in Eastern Congo closely monitor world mineral prices and use them to set local prices, the boom strongly increased the value of mineral deposits in both the ASM and LSM mines in our study area (Geenen, 2014).

Second, in response to the adoption of the 2002 Mining Code and 2003 Mining Regulations the number of LSM research and production concessions strongly increased in subsequent years. The total number of granted research permits increased from 237 to 3,368 between 2004 and 2015, while the total number of granted production permits increased from 82 to 327 (see Panel B of Figure 2).

We are interested in estimating how these sources of variation affected local conflict events in Eastern Congo. Section IV discusses the identification strategy in detail.
III. Data

A. Data Sources

Conflict.— To measure local conflict, we build on the Armed Conflict Location and Event Data Project (ACLED). ACLED provides information on the precise date and location of conflict events in 60 countries, including the DRC. Information on the events is mainly collected from local, regional and national news sources, as well as reports from humanitarian agencies. The data is described in detail by Raleigh et al. (2010), and has been widely used in recent academic research (e.g., Berman et al. 2017; Minoiu and Shemyakina 2014; Maystadt and Ecker 2014; Besley and Reynal-Querol 2014; Michalopoulos and Papaioannou 2016). The ACLED database combines two important features. First, it captures low-intensity conflict events that take place both within and outside the context of civil war, without setting a threshold for battle-related deaths. Second, conflict events are not limited to battles between armed actors, but cover a wide variety of conflict types, including violence against civilians and riots.\textsuperscript{12}

When exploring the impact of changes in the value of mining sites, we focus on the two main types of conflict recorded by ACLED: battles between armed actors and violence against civilians. Battles are defined as “a violent interaction between two politically organized armed groups at a particular time and location” (Raleigh and Dowd 2016: p.10), where armed groups

\textsuperscript{12} ACLED thus offers two important advantages over the Uppsala Conflict Data Program Georeferenced Events Dataset (UCDP GED), which has a narrower focus on civil war, and only covers deadly events for conflicts that surpass the threshold of 25 battle-related deaths per year (Sundberg and Melander, 2013). Moreover, it does not report on riots or protests.
include both rebel movements and the Congolese army. The database contains 2,799 battle events that occurred in Eastern Congo between 2004 and 2015. Violence against civilians occurs when these armed groups attack civilians. The database contains 2,530 such events for our study area and period. In addition, when exploring the expansion of LSM, we analyze two additional types of conflict. First, because LSM expansion may engender grievances among local communities, we consider riots. Riots are coded by ACLED as potentially violent public demonstrations by groups. We have information on 518 riot events. Second, because the expansion of LSM may necessitate armed groups to find other sources of income, we explore looting of civilians. We follow Parker and Vadheim (2017) and consider an ACLED conflict event as looting if an armed group’s actions are described by the words ‘loot’, ‘pillage’, ‘plunder’, ‘rob’, ‘steal’, ‘ransack’, ‘sack’, or ‘seize’. In total, we have information on 718 looting events.

Mining.— Information about artisanal mining comes from the International Peace Information Service (IPIS). In collaboration with the Congolese Ministry of Mines and other local stakeholders, IPIS research teams mapped the artisanal mining sites in Eastern Congo. The data were collected between 2008 and 2015 and contain the location and type of mineral extracted for 2,026 artisanal mining sites. The data and collection process are described in detail.

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13 Examples of looting events include “FDLR rebels established a base for looting gold and cassiterite from the mines at Kasiyiro”; and “Soldiers erected illegal barriers at Mangi and Panga mining sites in Banalia area since the beginning of June, extorting and seizing goods from mine workers and merchants”. The majority of looting events (73%) are coded as violence against civilians by ACLED.

14 Other local stakeholders include: the Congolese Mining Registry; the Congolese Public Service for Assistance to Artisanal and Small-scale Mining; the provincial Mining Divisions and local civil society organizations.
in Weyns et al. (2016). While the database does not record the opening date of mining sites, IPIS presumes that the large majority of sites existed before 2004, the onset of our study period (personal communication with IPIS).15

To learn about industrial mining concessions, we rely on a dataset of the Congolese Mining Registry (CAMI). CAMI is a public entity under the supervision of the Congolese Ministry of Mines and oversees the granting and renewal of LSM research and production permits. The CAMI dataset provides detailed information on the geographic boundaries of all LSM concessions. It further records the exact granting dates of mining permits, whether the permit is for mineral research or production, and what minerals are envisaged to be extracted. For our study area and period, we have information on 3,696 concessions.

Mineral prices.— Finally, we obtain monthly time-series data on international mineral prices from metalprices.com. We focus on the dominant minerals used in ASM and LSM in Eastern Congo: gold, tin, tantalum, tungsten and copper. Gold prices are reported in US dollars per troy ounce. Prices for 3T minerals and copper are reported in US dollars per pound.

B. Descriptive Statistics

We impose a grid with cells of 25 x 25 km over Eastern Congo (see Panel B of Figure 1). Our database counts 144 monthly observations for 2,176 grid cells. There are three reasons why we

15 The data on artisanal mining sites in Eastern Congo collected by Sanchez de la Sierra (2017) corroborate this claim. In North-Kivu he sampled all communities with mining activities, while in South-Kivu he sampled all coltan-mining communities and a random subset of gold-mining communities. Of the 411 artisanal mining sites in his sample, all but one site already existed before 1995. Moreover, the minerals in none of these sites were exhausted before the end of his study, in 2013.
use grid cells as the unit of analysis, rather than administrative areas. First, we are interested in studying the local-level relationship between mining and conflict. The cells that we study cover 625 km\(^2\) and are large enough to encompass industrial mining concessions while being small enough to allow us to focus on the near vicinity of the extraction sites.\(^{16}\) Second, while the boundaries of administrative areas may be endogenous to conflict, this is not the case for the grid cells that we impose. Third, we follow other studies that have also used spatially disaggregated grid cells in the analysis of conflict events (see e.g. Berman et al., 2017; Parker and Vadheim, 2017; Besley and Reynal-Querol, 2014; Buhaug and Rød, 2006). Summary information at the level of the grid cells can be found in Table 1. Figure 3 maps the location of conflict events, ASM sites and LSM concessions.

Conflict. — Panels A and B of Figure 3 offer a geographical presentation of our conflict data. Table 1 indicates the share of grid cells that witnessed battles (13%), violence against civilians (14%), riots (5%) and looting (7%) over the 144-months period of study. It further shows the number of months during which these conflict events occurred within a cell: the maxima are 68 for battles, 59 for violence against civilians, 44 for riots and 26 for looting. Since the econometric analysis is based on cell-month observations, Table 1 also indicates the overall monthly probability of battles (0.5%), violence against civilians (0.5%), riots (0.1%) and looting (0.2%) in a cell.

\(^{16}\) The DRC Mining Code limits the size of an LSM research permit to 400 km\(^2\) (DRC Mining Code 2002, Title 3, Chapter 1, Article 53). The average LSM research permit in our sample covers 190 km\(^2\), while the average production permit has a surface area of 104 km\(^2\). In choosing the size of the cells, we follow Parker and Vadheim (2017) who provide a robustness check of their results using grid cells of approximately 25x25 kilometers.
**Mining.**— Panel C of Figure 3 shows the location of artisanal mining sites as they emerged from IPIS’ mapping exercise. About 14% of the grid cells contain ASM sites. Gold and 3T are by far the most important minerals: 68% of ASM sites contain gold, while 29% contain at least one of the 3T minerals.\(^{17}\) The number of gold mines in a cell varies between zero and fifty, while the number of 3T mines varies between zero and thirty. Only about 2% of cells contain both ASM gold and 3T sites.

Panel D of Figure 3 maps the information from CAMI. It shows the LSM concessions covered by a research or production permit during the period of our study. The majority of LSM permits (80%) cover gold or one of the 3T minerals, while copper (16%) also accounts for a considerable share.\(^{18}\) It also shows the Artisanal Exploitation Zones, where ASM should take place according the Congolese Mining Code. The zones, however, are hardly visible on the map: only 177 AEZs have been created in eastern DRC, covering a mere 1% of the total mineral concession surface area.

When combining information from the IPIS and CAMI databases, we find that less than 1% of the artisanal miners registered by IPIS operate in an AEZ. About 29% of the ASM sites are located on an LSM research concession and about 32% are located on an LSM production concession; the remaining sites are located in areas that are not covered by a mining permit.

\(^{17}\) Only 3% of ASM mines extract other minerals, mostly diamonds. However, all grid cells with ASM sites are dominated by either gold or 3T mining.

\(^{18}\) The remaining 4% of LSM companies mainly extract diamonds, but diamonds are the main LSM mineral in only 0.1% of the grid cells.
Combined with evidence from the case studies presented in Section II.A, it is thus pertinent to explore not only the separate impact of artisanal and industrial mining, but also their interaction.

Sources of variation.— Our analysis exploits variation in the world mineral price of gold, tin, tungsten, tantalum and copper. Panel A of Figure 2 shows the monthly price evolution for gold and 3T minerals from 2004 to 2015, revealing a clear upward trend. On average, the world price of copper also increased over the period of study, but to a much smaller extent than gold and 3T minerals (see Figure A.1 in Appendix 1).

To capture the expansion of large-scale mining, we calculate – for each cell-month observation – the share of the surface area that is covered by an LSM concession. We distinguish between concessions with a permit for research or production activities. When considering the entire period of study (2004-2015), 28% of the average cell is covered by a research concession, while 2% is covered by a production concession (Table 1).

IV. Estimating Equations and Identification Strategy

A. Increase in Mineral Prices

We are interested in estimating causal effects, but did not randomly assign the value of minerals. To identify impact, this study follows several recent studies that exploit the fact that fluctuations in world mineral prices provide plausible exogenous variation to the value of mining sites (Berman et al., 2017; Dube and Vargas, 2013; Maystadt et al., 2014; Sanchez de
la Sierra, 2017). We estimate the following equation, which follows Berman et al. (2017) but separates out the effects for both modes of mineral extraction:

\[ \text{Conflict}_{it} = \delta_i + \mu_t + \beta_1 \text{ASM}_{it} \ast \text{price}_t + \beta_2 \text{LSM}_{it} \ast \text{price}_t + \epsilon_{it} \]

, where \( \text{Conflict}_{it} \) is a dummy variable for either battles between armed actors or violence against civilians in grid cell \( i \) and month \( t \).\(^{19}\) To control for time-invariant cell-specific determinants of conflict events (e.g. geography) we introduce cell fixed effects \( \delta_i \). We also introduce month fixed effects, \( \mu_t \), to control for all time-varying common shocks and trends that may impact conflict events and mining activities in Eastern Congo as a whole.

The interaction term \( \text{ASM}_{it} \ast \text{price}_t \) captures changes in the value of ASM sites. It equals the monthly world price for the most prevalent ASM mineral in cell \( i \) (gold, tin, tungsten or tantalum).\(^{20}\) Hence, in a cell where artisanal gold mining dominates, it equals the monthly price of gold. In a cell where artisanal tantalum mining dominates, it equals the monthly price of tantalum. In a cell without ASM mines, the interaction term equals zero. The dominant ASM mineral does not change over time as all artisanal mines are active throughout the entire period. The main terms of the interaction therefore drop out of the equation due to the inclusion of cell and month fixed effects. The interaction term \( \text{LSM}_{it} \ast \text{price}_t \) captures changes in the value of LSM

\(^{19}\) In the main specifications, our dependent variables focus on conflict incidence. In Section VI, we explore various measures of conflict intensity.

\(^{20}\) To facilitate interpretation of the results, mineral prices are standardized over the period of study such that the mean equals zero and the standard deviation equals one. All results are highly robust to defining the interaction as a weighted index, according to the relative importance of mineral \( j \) in cell \( i \): \( \sum_j \text{share mineral}_j \ast \text{price}_j \). With a positive correlation of 0.94 (significant at the 99% significance-level), there is little difference between the two definitions of the price index.
mines in the same way. Besides gold and 3T minerals, the LSM-price interactions also include copper.\textsuperscript{21}

In the first part of our analysis, we single out the effect of mineral price variations and abstract from LSM expansions. To create a time invariant LSM\textsubscript{i} variable, we follow the same two strategies as Berman et al. (2017). First, we only consider cells for which the LSM status did not change in the period of study; i.e. those cells in which LSM was either always or never present. Second, we consider all cells, but use a time-invariant dummy to indicate cells that have LSM presence at any point over the period 2004-2015.

The identifying assumption underlying Equation (1) is that variation in world mineral prices provides us with exogenous variation in the value of artisanal and industrial mines in the locations where these minerals are extracted. In our context, this assumption rests on two conditions. First, world mineral prices should not be affected by local conflict events in Eastern Congo. This condition is reasonable, since the majority of ASM (68\%) and LSM (69\%) sites in our sample focus on the production of gold, for which the DRC supplies less than 1\% of world production (USGS, 2013, 2012). One might argue, however, that it does not hold for tantalum, since production volumes for the DRC fluctuate between 10-20\% of total world production (USGS, 2015, 2013). Cells dominated by tantalum mining represent about 6\% of cells with ASM sites and about 0.6\% of cells with LSM concessions. In Appendix 2 we show that our results remain stable when dropping these cells from the analysis.

\textsuperscript{21} Diamonds are excluded since panel data on diamond prices is not available. This does not bias the results because diamonds are the main LSM mineral in only 0.1\% of the grid cells.
A second condition for our identifying assumption to hold is that local Congolese mineral prices should follow international price trends. While we do not have detailed information on local mineral prices, Geenen (2014) shows that local mineral traders in Eastern Congo closely monitor world mineral prices and use them to set local prices.\textsuperscript{22} It is thus reasonable to assume that the variation in world mineral prices translated to the value of both the ASM and LSM mines in our sample.\textsuperscript{23}

We follow the previously-mentioned studies that exploit fluctuations in world mineral prices and estimate equation (1) using a Linear Probability Model. Coefficients $\beta_1$ and $\beta_2$ measure how the increased value of ASM and LSM mines impacted local conflict.

Since conflict events and mining sites are both clustered in space, we apply the methodology developed by Conley (1999) and Hsiang, Meng, and Cane (2011), to correct the standard error, $\varepsilon_{it}$, for both spatial correlation and location-specific serial correlation. Following Berman et al. (2017), we present specifications with a demanding correction that allows for spatial correlation within a radius of 500 km and a practically infinite horizon of serial correlation (100,000 months). In Section VI, we show that the results are robust to alternative specifications for the standard errors.

\textsuperscript{22} “Even small traders who are based near the mining sites say they regularly check the price online, on their phone, or on TV5 Afrique” (Geenen 2014: p.249). Geenen (2014: p.249) further quotes a local mineral trader stating that “Following the world market price is the least we can do. If you don’t do it, you lose money.”

\textsuperscript{23} The period after the introduction of the US conflict minerals legislation embedded in the Dodd-Frank act (2010 and onwards) may provide a notable exception to the transmission from international to local mineral prices. We elaborate in Appendix 3 and show that our results remain stable when dropping this period from the analysis.
In addition to looking at the impact of changing prices, we investigate how the expansion of large-scale mining affects local conflict in Eastern Congo. To do so we estimate the following equation:

\[
\text{Conflict}_{it} = \delta_i + \mu_t + \beta_1 \text{ASM}_i * \text{price}_t + \beta_2 \text{LSM Research}_{it} * \text{price}_t + \beta_3 \text{LSM Production}_{it} * \text{price}_t + \beta_4 \text{LSM Research}_{it} + \beta_5 \text{LSM Production}_{it} + \epsilon_{it}
\]

Conflict \(_{it} is again a dummy variable for either battles between armed actors or violence against civilians in grid cell \( i \) and month \( t \). To further explore the impact that an LSM expansion may have on the incentives of armed actors and local communities, we estimate equation (2) for two additional types of conflict: looting and riots. The expansion of large-scale mining is captured by the variables \( \text{LSM Research}_{it} \) and \( \text{LSM Production}_{it} \), indicating the share of the cell-surface area covered by research or production concessions. Because concessions must first pass through the research phase, an increase in \( \text{LSM Research}_{it} \) indicates the arrival of new LSM activities in a cell, while an increase in \( \text{LSM Production}_{it} \) indicates a move from the research to the production phase. We again control for changes in mineral prices. As before, the interaction term \( \text{ASM}_i * \text{price}_t \) captures changes in the value of ASM sites. The interaction terms \( \text{LSM Research}_{it} * \text{price}_t \) and \( \text{LSM Production}_{it} * \text{price}_t \) now capture changes in the value of LSM...
research and production concessions, respectively. Note that the inclusion of these LSM-price interactions ensures that we evaluate the impact of the LSM expansion abstracting from changes in the value of LSM concessions. $\delta_i$ and $\mu_t$ are defined as before.

Case studies from the DRC and other African countries indicate that the start of LSM activities may be associated with rising tensions between the company and local communities, and particularly so in areas where artisanal mining takes place. To investigate the impact of the expansion of large-scale mining activities in areas where artisanal miners are active, we estimate equation (3),

$$\text{Conflict}_{it} = \delta_i + \mu_t + \beta_1 \text{ASM}_i \ast \text{price}_t + \beta_2 \text{LSM Research}_{it} \ast \text{price}_t + \beta_3 \text{LSM Production}_{it} \ast \text{price}_t + \beta_4 \text{LSM Research}_{it} + \beta_5 \text{LSM Production}_{it} + \beta_6 \text{LSR in ASM}_{it} + \beta_7 \text{LSMP in ASM}_{it} + \epsilon_{it}$$

which adds two variables to equation (2): LSR in ASM$_i$ and LSMP in ASM$_i$. These variables capture the start of LSM research and production activities in areas within cell $i$ where artisanal miners are active. Specifically, the variables indicate the number of artisanal mining sites encompassed by the LSM concessions.

Figure 4 illustrates how LSM activities may expand in a grid cell and interact with ASM. Light grey areas indicate concessions covered by an LSM research permit, dark grey areas indicate concessions covered by an LSM production permit, and black dots denote the location of ASM sites. In Panel A, the grid cell counts three ASM sites and LSM is not present. Moving to Panel B, an LSM research concession is added, which covers about one quarter of the cell’s surface area and encompasses two ASM sites. LSM Research$_i$ hence increases from 0 to 0.25
and LSMR in ASM$_{it}$ from 0 to 2. Moving to Panel C, an additional research concession is added, further increasing LSM Research$_{it}$. Finally, in Panel D, the first research permit moves to the production phase, increasing LSM Production$_{it}$ from 0 to 0.25 and LSMP in ASM$_{it}$ from 0 to 2.\footnote{Note that multiple research and production permits may be added in a cell from one month to the next, that may or may not encompass ASM sites. Overall, we find a rather weak negative correlation between LSM Research$_{it}$ and LSM Production$_{it}$ (-0.08), while LSM$_{it}$ in ASM$_{i}$ and LSM$_{it}$ in ASM$_{i}$ are positively correlated (0.06).}

As before, we estimate equations (2) and (3) using a Linear Probability Model and correct the standard error, $\varepsilon_{it}$, for spatial correlation and location-specific serial correlation.

Equations (2) and (3) aim to estimate the causal effect of LSM expansions. However, it is possible that the incidence of conflict affects the likelihood of LSM expansions. LSM companies may choose to invest in locations with little conflict, or at a time when conflict has abated. In Appendix 4, we show that our results are not driven by such reverse causality. First, the data patterns go against the idea that companies choose to invest in cells with lower conflict levels. Panel A of Figure A.2 compares battle incidence across cells that are eventually covered by either a research or a production permit, thus cells that include mineral deposits suitable for LSM. We find that battle incidence is generally higher, rather than lower, in cells where LSM companies decide to move from the research to the production phase. While the average monthly battle incidence equals 0.4\% for cells with only research concessions, it equals 0.8\% for cells with a production concession. Furthermore, Panel B of Figure A.2 shows the evolution of battle incidence in the 36 months before and after the installment of an LSM production concession. The graph suggests that battle incidence decreases \textit{after}, rather than before, companies decide to move from the research to the production phase. The average monthly
battle incidence equals 1.33% in the 36 months before the installment of an LSM production concession, but drops to 0.57% in the following 36 months.

Second, to further address the concern of reverse causality, we run three checks to test the sensitivity of the results regarding the expansion of LSM. These are also presented in Appendix 4. In the first check, we include dynamic and spatial conflict lags, effectively controlling for conflict incidence in a cell and its surrounding cells up to one year before the LSM expansion. These lags capture the incidence of all types of conflict events, thus taking into account that past battles may affect future violence against civilians, or the other way around. Second, to account for the possibility that conflict in a specific region may have been trending up or down prior to the expansion of large-scale mining, we introduce province-specific linear time trends. Third, we address the concern that cells where companies decide to invest may be different from other cells in ways that change over time and are not entirely captured by the inclusion of cell fixed effects. To do so, we estimate equation (3) on the restricted sample of cells where companies eventually decided to move to the production phase. Reassuringly, the results regarding the expansion of LSM hold across all sensitivity checks.

25 We introduce the lags to check the robustness of our β coefficients. The coefficients on these dynamic and spatial lags may be estimated with bias, to which we return in Appendix 4.
V. Results

A. Increase in Mineral Prices

We first present results related to the impact of changes in mineral prices in artisanal and industrial mining areas on local conflict. To start, we estimate equation (1) focusing solely on exogenous increases in the value of LSM mines in order to mimic the set-up of Berman et al. (2017). The results are presented in Panel A of Table 2. We find similar results as Berman et al. (2017): a rise in mineral prices increases the incidence of conflict near industrial mines extracting those minerals. This is especially so in the second specification, which applies a time-invariant LSM dummy to the full sample of cells. Specifically, a one standard deviation rise in mineral prices increases the incidence of battles between armed actors and violence against civilians with 0.11 and 0.12 percentage points. These findings are statistically significant at the 5% and 1% significance level, respectively.

Next, in Panel B of Table 2, we move beyond Berman et al. (2017) and distinguish between different modes of mineral extraction. We highlight two results. First, we find strong evidence that increases in the value of ASM sites trigger conflict. Focusing on the second specification, we find that a one standard deviation rise in mineral prices increases the incidence of both battles and violence against civilians with 0.40 percentage points near ASM sites that extract these minerals. These findings are statistically significant at the 1% significance level. In cells with ASM, the average monthly incidence of conflict events equals 1.51% for battles and 1.26% for violence against civilians. The estimated coefficients imply that when ASM mineral prices
rise by one standard deviation, the incidence of battles and violence increases with 26% and 32%.\textsuperscript{26} Second, after controlling for the presence of nearby ASM sites, we find that the estimated coefficients on the LSM-price interactions are nearly halved in size and strongly lose significance. The results of an F-test further indicate that the estimated coefficients of the ASM and LSM price interactions are significantly different at the 1% significance level (see Table 2). Because artisanal and industrial mining are often located in the same areas, this result highlights the importance for studies interested in local conflict to take into account the mineral extraction type.

Our results indicate that in response to changes in the value of artisanal mines the \textit{rapacity effect} seems to dominate the \textit{opportunity cost effect}, while there are little to no effects for changes in the value of large-scale mines. Following Dal Bó and Dal Bó (2011), this suggests that an increase in the value of ASM sites has a stronger effect on lootable wealth than on wages. In Eastern Congo, this is likely. Various armed actors are known to profit from artisanal mining, thus taxing away potentially offsetting wage-effects from a mineral price increase. Besides raising taxes, the increased value of spoils likely incentivizes armed actors to fight for control of artisanal mines. Hence, the increase in battles. As argued by Parker and Vadheim (2017), and elsewhere in the literature, such a rapacity effect is likely to dominate when various competing armed actors are relatively homogenous in size and strength, increasing incentives to contest each other (Fearon, 1995; Hirshleifer, 1991). This power symmetry applies well to

\textsuperscript{26} The magnitude of these effects is very close to those reported by Berman et al. (2017), who find that a one standard deviation increase in mineral prices leads to an increase in conflict incidence of around 30%.
artisanal mining in Eastern Congo, where mines are controlled by a plethora of relatively small groups of armed actors, with continuously changing allegiances, reorganizations and reincarnations (Stearns and Vogel 2015; Vogel and Mvano 2016; Weyns et al. 2016). Furthermore, apart from increasing competition between armed actors, an increase in lootable wealth may also create infighting within the group of armed actors that controls the resource, and both types of violence may spill over in increased violence against civilians (Ross, 2003).

In contrast to artisanal mines, these dynamics are less at play for industrial mines. There are a number of reasons to expect that the increase in value of industrial mining sites has little effect on local conflict. First, an increase in mineral prices has little effect on wages. LSM companies in Eastern Congo are capital-intensive and employ few local workers (Geenen, 2014, pp. 290–291). Those workers that are employed receive a fixed wage that is unlikely to fluctuate with mineral prices.27 Second, an increase in mineral prices neither has a large impact on lootable wealth. Indeed, it is reasonable to expect that LSM companies have incentives to protect their existing capital investments, whether mineral prices are low or high (Maystadt et al., 2014). The strong security apparatus of LSM companies – often enforced by private security forces, the Congolese army and the mining police – may further create a power asymmetry, making it less likely that they are challenged by other armed actors.

We now explore the conflict dynamics of large-scale mining expansions in more detail.

27 In the general equilibrium framework of Dal Bó and Dal Bó (2011) an expansion of the capital-intensive sector would contract the labor-intensive sector, making labor relatively more abundant, reducing wages and increasing the opportunity cost to fight. As argued by Bazzi and Blattman (2014, 6): “This general equilibrium mechanism, however, would be moderated by labor market conditions that limit the responsiveness of wages in the lowest income countries to changes in the demand for labor in other sectors—e.g., large amounts of nonmarket labor, of highly elastic labor supply, or downward nominal wage rigidity”.
B. Expansion of Large-Scale Mining

Panel A of Table 3 presents the results for equation (2), focusing on the expansion of LSM. We distinguish between research and production permits, and also investigate the impact on two additional types of conflict: looting and riots. Next, Panel B presents results for equation (3), extending Panel A by also investigating the interaction between ASM and LSM. We present both sets of results, but since they are highly comparable, we focus on the more inclusive specification of equation (3) in our discussion.

In line with the results for equation (1), we find no evidence that variation in the value of industrial mining concessions is significantly related to conflict incidence. We do again find such a relationship for ASM: a one standard deviation rise in mineral prices increases the incidence of battles, violence against civilians and looting with 0.40, 0.37 and 0.17 percentage points around artisanal mines where these minerals are extracted (see Columns 5-7). These findings are significant at the 5% and 1%-level. Compared to the average monthly incidence of these conflict events in cells with ASM, the estimated coefficients imply an increase of 27% for battles, 29% for violence against civilians and 35% for looting. Mineral prices of gold and 3T rose by about two standard deviations over the period of our study, thus increasing the incidence of these conflict events by 54% to 70%. We find no evidence that a rise in value of artisanal mines leads to more riots.

Moving to the impact of the expansion of LSM activities, we find no evidence that the start of LSM research activities has a significant impact on conflict incidence. However, the results do indicate a strong link between LSM production activities and local conflict. First, we find
that the start of LSM production activities decreases battles between armed actors and increases riots. Specifically, when production concessions expand to cover an additional 10 percentage points of a cell’s surface area, this entails a 0.26 percentage point decrease in the incidence of battles and a 0.12 percentage point increase in the incidence of riots. These findings are significant at the 1% and 5% significance level, respectively (see Columns 5 and 8). The average monthly incidence of these conflict events in cells with an LSM production concession equals 0.78% for battles and 0.31% for riots. The estimated coefficients thus imply a decrease of 33% in the incidence of battles and an increase of 39% in the incidence of riots. These effects are sizable, considering that LSM production concessions on average cover 20% of a cell surface area when they are present.

Second, when the LSM activities expand into areas where artisanal miners are active, we find that both violence against civilians and looting of civilians increases. For every additional ASM site located within the boundaries of an expanding production concession, the incidence of violence and looting increases with 0.26 and 0.15 percentage points (see Columns 6 and 7). This implies an increase of 21% and 31% compared to the average monthly incidence of these events in cells where ASM is present. These effects are large, considering that the average production concession encompasses 7 ASM sites, with their number ranging between 1 and 48, for cells where ASM and LSM production activities coincide. We find no additional impact on battles and riots.

28 The expansion of LSM production activities is associated with an increase, rather than a decrease, in the incidence of violence against civilians, looting and riots. In light of the endogeneity concerns posed by reverse causality, these results would constitute lower bounds of the actual effect, rather than false positives. The graphic analysis in Figure A.2 further suggests that battles only decrease after the start of LSM
In sum, these results indicate that the expansion of LSM production activities decreases battles between armed actors but increases the incidence of riots. Furthermore, when such expansion of LSM takes place in areas where artisanal mining is undertaken it leads to an increase in violence and looting of civilians. These results are in line with previously documented qualitative evidence about the impact of industrial mining.

To enter the production phase, LSM companies make considerable investments. As previously discussed, companies have clear incentives to safeguard these investments. To do so, they regularly receive the backing of the Congolese army and the Mining Police, while they can also rely on their own private security forces. As such, the company and its ‘protectors’ may outweigh other armed actors in terms of size and strength, thus creating a power asymmetry, making it less likely that they are challenged. This protection effect most likely underlies the documented decrease in battles. The documented increase in riots likely reflects the heightened discontent of local communities, who often have to relocate at the start of the LSM production phase.

That LSM’s expansion into ‘ASM sites’ leads to more violence against civilians and looting is in line with anecdotal and case study evidence. Because artisanal mining activities are often halted when companies move to the production phase, the expansion constitutes a negative shock both to the income of artisanal miners and the armed actors taxing this income. In an

activities (see Appendix 4). All results related to expansion of LSM production activities are also found to be robust to (i) controlling for 12-month dynamic and spatial conflict lags; (ii) adding province-specific linear time trends; and (iii) estimating the results in the restricted sample of cells in which companies decided to move to the production phase (see Appendix 4). Combined, these elements suggest that reverse causality is unlikely to be the driving factor behind our findings.
economy with few alternative economic opportunities, this may incentivize artisanal miners to join an armed group and to engage in acts of looting or violence. Geenen (2012, 327), for instance, has linked unemployment in the artisanal mining sector to the “increased incidence of theft, robberies, armed attacks and murders”. Similarly, armed actors that operate as stationary bandits and profit from taxing ASM activities may need to look for alternative sources of income, resorting to looting and other forms of violence against civilians (cfr. Parker and Vadheim, 2017).

VI. Robustness

Before we move to the conclusion we show that our findings are robust across a range of checks, of which results are presented in Appendix 5.

A first robustness check deals with spatial correlation. We test the robustness of the results to using alternative specifications when calculating the standard errors. For each estimated coefficient, we present five sets of standard errors: first clustering the standard errors at the level of the cell and then providing four sets of Conley standard errors with alternative spatial and temporal specifications. The results are robust across these alternative specifications (see Table A.6).

A second set of robustness checks explores conflict intensity. First, we replace the monthly conflict dummies with variables that count the number of times the conflict events occurred in a specific cell and month. Second, we create two additional dependent variables: a dummy variable that indicates the monthly incidence of events with at least one fatality, and a variable
that counts the number of times such events occurred in a specific cell and month. The results, presented in Table A.7, are in line with the main results.

The third set of checks explores the robustness of our results to the definition of the value of mining sites. We first construct alternative measures of ASM \(_i \times \text{price}_t\), LSM Research \(_i \times \text{price}_t\) and LSM Production \(_i \times \text{price}_t\) using world mineral prices with a one-month and a six-month lag. These alternative specifications consider that changes in conflict may not respond immediately to price changes. Moreover, they control for the fact that world mineral prices may be transmitted to local prices with some delay. The results are presented in Table A.8 and confirm the main findings. Second, we collapse our dataset to cell-year observations. The dependent variables now count the number of months during which conflict events occurred in cell \(i\) and year \(t\), while the other variables represent the yearly average of their baseline counterparts. The results are in line with the main results (see Table A.9).

Fourth, we make use of information provided by ACLED to distinguish between conflict events involving state and non-state armed actors. The Congolese army is mentioned as an actor in 44% of the conflict events in our database, including the large majority (81%) of battle events, 25% of looting events and 9% of violence against civilians. The Congolese army plays a dual role. On the one hand, they provide security to industrial mining companies (e.g. Geenen, 2014, 2013; Kilosho Buraye et al., 2017). On the other hand, they are “the most important armed actors illegally benefitting from artisanal mining” (Weyns et al., 2016, p. 58). While the ACLED database does not allow us to tease out this dual role in detail, we can separately
estimate equation (3) for conflict events with and without the involvement of state armed actors. The results are presented in Table A.10 and are in line with the main findings.

Finally, following a number of recent papers (Maystadt et al. 2014; Miguel et al. 2004; Parker and Vadheim 2017), we control for rainfall to capture exogenous shocks to agricultural income. On the one hand, an increase in agricultural income may raise the opportunity cost to join armed groups; on the other hand, it may increase armed groups' incentives to loot communities. Heavy rainfall could also hinder mining activities and the movement of armed groups. We use monthly rainfall data from the Climatic Research Unit of the University of East Anglia to calculate contemporaneous and lagged rainfall anomalies (that measure the monthly deviation from the long-term monthly mean) and to construct indicators for cell-specific dry and wet seasons. Details are provided in Section D of Appendix 5. The results again confirm our main findings (see Table A.11).

VII. Conclusion

This paper studies the impact of artisanal and industrial mining, including their interactions with each other, on local conflict. Previous studies have found a link between mining and local conflict but did not distinguish between the mode of mineral extraction (Berman et al., 2017). Doing so is important. Artisanal and industrial mining are often clustered in space but may have distinct and sometimes opposite effects on the level and type of violence. First, we find that an exogenous rise in the value of ASM sites leads to increases in battles, attacks against civilians and looting, indicating competition between rapacious armed groups. In contrast, a change in
the value of LSM sites has little to no effect on conflict. Second, we find that battles decrease when LSM moves to the production phase. This is consistent with the idea that large, industrial mining companies have the means and incentives to establish a monopoly of power and secure their concessions. Third, a move to the LSM production phase increases the incidence of riots, reflecting actions by local communities who are negatively affected. Finally, in cases where industrial production activities expand into areas that are used by artisanal miners, we find an increase in attacks against civilians and looting. Individuals who previously profited from ASM, whether they are armed actors or artisanal miners, turn to alternative sources of finance like looting and attacking civilians.

The geographic focus of our analysis – Eastern Congo – is dictated by the unique availability of a large-scale geo-referenced database on artisanal mining sites. Yet, the analysis and results are relevant more generally. Indeed, in many other mining areas in the developing world both modes of mineral extraction are present and spatially clustered, and their relationship tends to be troubled by conflict (World Bank, 2010, 2009). While it is likely that the impact of ASM, LSM and their interaction on local conflict differs across countries and from context to context (see e.g. Berman et al., 2017), our findings with regard to the expansion of LSM production activities are in line with qualitative case-study evidence from a wide range of African contexts.

In terms of policy, our results urge for assessing mining policies through a political economy lens. Governments and policy-prescribers like the IMF and the World Bank tend to favor industrial mining over artisanal mining because of its fiscal revenue-generating potential. While the relation between mineral price increases and local conflict at ASM sites – and its relative
absence at LSM sites – may add to the arguments of those who seek to replace ASM by LSM, there are three important considerations.

First, a major difference between ASM and LSM sites is that mining companies, being backed by the government and national army, are able to secure their concessions. There is, however, nothing inherent about ASM sites that prevents the same type of security. Second, our results emphasize the need to think carefully about the costs of expanding LSM. Worldwide, the livelihoods of more than 100 million people depend on ASM, with up to 20 million living in Africa (World Bank, 2009, p. 9). Any policy to expand LSM should therefore incorporate measures that protect local mining communities and mitigate unintended economic and political effects, including the effect on the behavior of armed actors. Third, while we find that a move to the LSM production phase decreases battles in the vicinity of industrial mining concessions, we cannot exclude that conflict is displaced to the wider geographical area surrounding mining concessions (see e.g. Maystadt et al., 2014; Parker and Vadheim, 2017; Stoop et al., 2018). Studying such conflict displacements effects is an important focus for future work on the local resource curse.
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FIGURES

Panel A: Provinces
Panel B: Grid cells

FIGURE 1. EASTERN CONGO

Notes: Panel A shows the 26 provinces of the DRC. The shaded area covers the eleven eastern provinces which encompass the former province of Orientale (now: Bas-Uele, Haut-Uele, Tshopo and Ituri), North-Kivu, South-Kivu, Maniema and the former province of Katanga (now: Tanganyka, Haut-Lomami, Lualaba and Haut-Katanga). Panel B shows the 2,176 grid cells of 625 km² that we take as our units of analysis.
Panel A: World Prices of Gold and 3T Minerals

Panel B: Expansion of Industrial Mining

Notes: Panel A shows the monthly averages of world prices for gold, tin, tantalum and tungsten for the period 2004-2015 in 2015 US dollars. Gold prices are reported in US dollars per troy ounce. 3T prices are reported in US dollars per pound. Panel B shows the total number of granted research and production permits in Eastern Congo. The data on mineral prices was obtained from metalprices.com; the data on industrial mining comes from the CAMI database (see Section III).
Figure 3. Location of conflict events, ASM sites and LSM concessions

Notes: Panel A and B show the location of ACLED conflict events that occurred between 2004-2015. Panel C shows the location of artisanal mining sites in the most recent database of IPIS. Panel D shows the location of the large-scale mining concessions in the CAMI database that were covered by a valid permit at the end of 2015.
FIGURE 4. EXPANSION OF LARGE-SCALE MINING IN A CELL

Notes: Light grey areas indicate concessions covered by an LSM research permit, dark grey areas indicate concessions covered by an LSM production permit, and black dots denote the location of ASM sites.
### TABLE I—SUMMARY STATISTICS

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<th>Std. Dev.</th>
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<th>Max.</th>
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<td>0.34</td>
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<td>0.35</td>
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<td>0.21</td>
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<td>0.09</td>
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**Notes:** This Table shows summary statistics at the level of the grid cell. Information on conflict events was calculated from the ACLED database; information on ASM sites was calculated from the IPIS database; information on LSM concessions was calculated from the CAMI database.
<table>
<thead>
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<th>Sample</th>
<th>No change LSM</th>
<th>Ever LSM 2004-2015</th>
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<td></td>
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</tr>
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<td></td>
<td>Battles (3)</td>
<td>Violence (4)</td>
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<td>LSM * price</td>
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<td>0.0011**</td>
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<td>(0.0004)</td>
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<td>Panel B: LSM and ASM mines</td>
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<td>0.0006*</td>
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<td>(0.0004)</td>
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<tr>
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<td>0.0040***</td>
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<td>(0.0013)</td>
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<td>F-test: LSM * price = ASM * price</td>
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<td>7.41</td>
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<td>Month FE</td>
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<td>Yes</td>
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Notes: *** p<0.01, ** p<0.05, * p<0.1; LPM estimations; Conley (1999) standard errors in parentheses, allowing for spatial correlation within a 500 km. radius and infinite serial correlation.
<table>
<thead>
<tr>
<th></th>
<th>Battles</th>
<th>Violence</th>
<th>Looting</th>
<th>Riots</th>
<th>Battles</th>
<th>Violence</th>
<th>Looting</th>
<th>Riots</th>
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<td>(0.0012)</td>
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<td>(0.0001)</td>
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<tr>
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<tr>
<td>Month FE</td>
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<td>Yes</td>
<td>Yes</td>
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<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

Notes: *** p<0.01, ** p<0.05, * p<0.1; LPM estimations; Conley (1999) standard errors in parentheses, allowing for spatial correlation within a 500 km. radius and infinite serial correlation; Panel A and B present results from the estimation of equations (2) and (3) respectively.